#### 110TH CONGRESS 2D SESSION

# S. 2772

To amend title 10, United States Code, to provide for the investigation of suicides committed by members of the Armed Forces, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

March 13, 2008

Mr. Lieberman (for himself and Mrs. Boxer) introduced the following bill; which was read twice and referred to the Committee on Armed Services

# A BILL

To amend title 10, United States Code, to provide for the investigation of suicides committed by members of the Armed Forces, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. INVESTIGATIONS OF SUICIDES COMMITTED BY
- 4 MEMBERS OF THE ARMED FORCES.
- 5 (a) Investigations Required.—
- 6 (1) IN GENERAL.—Chapter 80 of title 10,
- 7 United States Code, is amended by adding at the
- 8 end the following new section:

### 1 "§ 1567. Investigations of suicides committed by mem-

- 2 bers of the Armed Forces
- 3 "(a) IN GENERAL.—In the event of a suicide by a
- 4 member of the Armed Forces on active duty, the Secretary
- 5 concerned shall provide for the conduct of an investigation
- 6 into the suicide in accordance with this section.
- 7 "(b) SUICIDE INVESTIGATION BOARD.—(1) Each in-
- 8 vestigation into a suicide under this section shall be con-
- 9 ducted by a board (to be known as a 'suicide investigation
- 10 board') established by the Secretary concerned for pur-
- 11 poses of the investigation.
- 12 "(2) The head of a suicide investigation board under
- 13 this subsection shall be a commissioned officer of the
- 14 Armed Forces concerned on active duty in the grade of
- 15 brigadier general or higher, or rear admiral (lower half)
- 16 or higher in the case of the Navy, who is assigned for
- 17 that purpose by the Secretary concerned.
- 18 "(3) Each suicide investigation board under this sub-
- 19 section shall consist of four additional commissioned offi-
- 20 cers on active duty, who are outside the chain of command
- 21 of the member of the Armed Forces who committed sui-
- 22 cide, who are assigned for that purpose by the Secretary
- 23 concerned.
- "(c) Investigations.—(1) The suicide investigation
- 25 board established under subsection (b) shall conduct a
- 26 thorough investigation of the causes contributing to the

- 1 suicide, including an examination and assessment of ac-
- 2 tions that could have been taken to prevent the suicide.
- 3 "(2)(A) Each investigation under this subsection
- 4 shall be conducted in accordance with such procedures as
- 5 the Secretary concerned shall prescribe in regulations. The
- 6 Secretary of Defense shall ensure, to the extent prac-
- 7 ticable, that the procedures prescribed for purposes of this
- 8 paragraph are uniform across the military departments.
- 9 "(B) The procedures under subparagraph (A) shall
- 10 include mechanisms to preserve and protect the privacy
- 11 and confidentiality of individuals concerned with or par-
- 12 ticipating in investigations under this section, and shall
- 13 be separate from any criminal investigation.
- 14 "(C) The Secretary concerned shall take appropriate
- 15 actions to ensure that members of the Armed Forces as-
- 16 signed to a board under this section are proficient with
- 17 the procedures applicable to the board under this para-
- 18 graph before their participation in a suicide investigation
- 19 board.
- 20 "(3)(A) No person or authority may censure, rep-
- 21 rimand, or admonish a board conducting an investigation
- 22 under this section, or the head or any member of the
- 23 board, with respect to the actions of the board in con-
- 24 ducting the investigation or with the findings or rec-
- 25 ommendations of the board as a result of the investigation.

- 1 "(B) No person or authority may attempt to coerce,
- 2 or by any unauthorized means, influence the action of a
- 3 board conducting an investigation under this section, or
- 4 the head or any member of the board, in reaching the find-
- 5 ings or recommendations of the board as a result of the
- 6 investigation.
- 7 "(4) A board's investigation of a suicide under this
- 8 section shall, to the extent practicable, be completed not
- 9 later than 30 days after the date of the suicide.
- 10 "(d) Construction With Other Investiga-
- 11 TIONS.—The investigation of a suicide under this section
- 12 is in addition to any other investigation, including any in-
- 13 vestigation for criminal purposes, otherwise authorized or
- 14 required by law.
- 15 "(e) Reports on Investigations.—(1) Each board
- 16 conducting an investigation under this section into the sui-
- 17 cide of a member of the Armed Forces shall submit to
- 18 the Secretary concerned reports as follows:
- 19 "(A) An interim report, not later than 30 days
- after the date of the suicide of the member, setting
- 21 forth the preliminary findings of the board as a re-
- sult of the investigation as of the date of such re-
- port.
- 24 "(B) A final report, not later than 60 days
- after the date of the suicide of the member, setting

- 1 forth the final findings and recommendations of the
- 2 board as a result of the investigation.
- 3 "(2) The recommendations of a board under para-
- 4 graph (1)(B) may include such recommendations as the
- 5 board considers appropriate for actions to be taken in
- 6 order to reduce the incidence of suicide in members of the
- 7 Armed Forces.
- 8 "(3) A board conducting an investigation may at any
- 9 time submit to the Secretary concerned such other find-
- 10 ings or recommendations as the board considers appro-
- 11 priate in order to reduce the incidence of suicide in mem-
- 12 bers of the Armed Forces.
- 13 "(4) A report under this subsection may not be treat-
- 14 ed as a public document and, except as provided in sub-
- 15 section (f), may not be released to the public.
- 16 "(f) Public Summaries of Reports on Inves-
- 17 TIGATIONS.—(1) Not later than 60 days after the receipt
- 18 of a final report of a board under subsection (e)(1)(B)
- 19 on an investigation under this section, the Secretary con-
- 20 cerned shall make available to the public a summary of
- 21 the report, including the findings and recommendation of
- 22 the board as a result of the investigation. The summary
- 23 shall, upon the request of any individual concerned with
- 24 or participating in the investigation, redact any personal
- 25 information of the individual, and shall redact such other

- 1 personal and other information as the Secretary concerned
- 2 considers appropriate to preserve the privacy, confiden-
- 3 tiality, and integrity of the proceedings of the investigation
- 4 and of investigations generally under this section.
- 5 "(2) The Secretary concerned shall permit public
- 6 comment on each summary made public under paragraph
- 7 (1) during the 45-day period beginning on the date such
- 8 summary is made public.
- 9 "(3) The Secretary concerned shall provide for the
- 10 review of any public comments received on a summary
- 11 under paragraph (2) by such independent party as the
- 12 Secretary shall select for purposes of the review.
- 13 "(g) Department of Defense-Wide Actions.—
- 14 (1) The Secretary concerned shall transmit each report
- 15 submitted to such Secretary under subsection (e)(1)(B),
- 16 and any report submitted to such Secretary under sub-
- 17 section (e)(3), to the Assistant Secretary of Defense for
- 18 Health Affairs.
- 19 "(2) The Assistant Secretary shall take appropriate
- 20 actions to ensure the dissemination throughout the De-
- 21 partment of Defense of any findings and recommendations
- 22 in the reports submitted to the Assistant Secretary under
- 23 paragraph (1) that the Assistant Secretary considers ap-
- 24 propriate to reduce the incidence of suicide in members
- 25 of the Armed Forces.

- 1 "(3) The Assistant Secretary shall take appropriate
- 2 actions to ensure the implementation of the findings and
- 3 recommendations disseminated under paragraph (2). Such
- 4 actions shall include the following:
- 5 "(A) The establishment and maintenance of an
- 6 electronic database for monitoring the implementa-
- 7 tion of such findings and recommendations.
- 8 "(B) A requirement that all officials responsible
- 9 for implementing such recommendations update the
- Assistant Secretary, not less often than once every
- six months, on the current status of the implementa-
- tion of such recommendations.
- 13 "(4) Not less often than once every six months, each
- 14 Secretary concerned shall, in coordination with the Assist-
- 15 ant Secretary, update any programs and activities of the
- 16 department concerned relating to the prevention of suicide
- 17 in members of the Armed Forces in order to ensure that
- 18 such programs and activities incorporate the recommenda-
- 19 tions of investigations conducted under this section and
- 20 such other matters as are appropriate to reduce the inci-
- 21 dence of suicide in members of the Armed Forces.".
- 22 (2) CLERICAL AMENDMENT.—The table of sec-
- 23 tions at the beginning of chapter 80 of such title is
- amended by adding at the end the following new
- 25 item:

<sup>&</sup>quot;1567. Investigations of suicides committed by members of the Armed Forces.".

- 1 (b) REGULATIONS.—The regulations required under
- 2 section 1567 of title 10, United States Code (as added
- 3 by subsection (a)), shall be prescribed not later than 90

4 days after the date of the enactment of this Act.

 $\bigcirc$